

## **Louisiana Senate Finance Committee**



## FY24 Executive Budget

04-158 - Public Service Commission

March 2023

Senator Patrick Page Cortez, President Senator Bodi White, Chairman



## FY24 Recommended Budget Schedule 04-158 — Public Service Commission

Departmental mission — The Public Service Commission's mission is to impartially, equitably, and efficiently regulate the rates and services of public utilities and common carriers operating in the State of Louisiana so as to ensure safe, reliable, and reasonably priced services for consumers; a fair rate of return for the regulated utilities and common carriers; and to carry out legislative mandates, such as "Do Not Call" regulations.

Agency	Program Description
Administrative	Provides executive leadership for fiscal, legal, IT, and general support functions; and provides the oversight necessary for efficient operation of the Commission resulting in achievement of the department's overall mission of regulating public utilities and common carriers.
Support Services	Reviews, analyzes, and investigates rates and charges filed before the Commission with respect to prudence and adequacy of those rates; manages the progress of adjudicatory proceedings; conducts evidentiary hearings in an impartial, fair, professional and orderly manner; and make rules and recommendations to the Commissioners which are just, and which generate the highest degree of public confidence in the Commission's integrity and fairness.
Motor Carrier Registration	Provides fair and impartial regulations of intrastate common and contract carriers offering services for hire.
District Offices	Provides accessibility and information to the public on regulation as it applies to the services provided to the consumer.



## Public Service Commission District Offices





## Public Service Commission Changes in Funding since FY16

## Total Budget by Fiscal Year and Means of Finance (in \$ millions)

Change from FY16 to FY22 is 4% Change from FY16 to FY24 is 27%.





## **Public Service Commission**

## Significant Budget Adjustments Recommended for FY24

State General Fund (Direct)	Interagency Transfers	Fees and Self-generated Revenues	Statutory Dedications	Federal Funds	Total	T.O.	Adjustment
\$0	\$0	\$10,501,315	\$0	\$0	\$10,501,315	95	FY23 Existing Operating Budget as of 12-1-22
\$0	\$0	\$36,755	\$0	\$0	\$36,755	0	Acquisitions & Major Repairs
\$0	\$0	(\$117,840)	\$0	\$0	(\$117,840)	0	Attrition Adjustment
\$0	\$0	\$3,696	\$0	\$0	\$3,696	0	Capitol Park Security
\$0	\$0	(\$2,579)	\$0	\$0	(\$2,579)	0	Civil Service Fees
\$0	\$0	\$2,530	\$0	\$0	\$2,530	0	Civil Service Pay Scale Adjustment
\$0	\$0	\$17,306	\$0	\$0	\$17,306	0	Civil Service Training Series
\$0	\$0	\$21,319	\$0	\$0	\$21,319	0	Group Insurance Rate Adjustment for Active Employees
\$0	\$0	\$11,225	\$0	\$0	\$11,225	0	Group Insurance Rate Adjustment for Retirees
\$0	\$0	\$6,626	\$0	\$0	\$6,626	0	Legislative Auditor Fees
\$0	\$0	\$176,301	\$0	\$0	\$176,301	0	Market Rate Classified
\$0	\$0	(\$294,856)	\$0	\$0	(\$294,856)	0	Non-recurring 27th Pay Period
\$0	\$0	(\$77,970)	\$0	\$0	(\$77,970)	0	Non-Recurring Acquisitions & Major Repairs
\$0	\$0	(\$624)	\$0	\$0	(\$624)	0	Office of State Procurement
\$0	\$0	(\$1,270)	\$0	\$0	(\$1,270)	0	Office of Technology Services (OTS)
\$0	\$0	\$56,067	\$0	\$0	\$56,067	0	Related Benefits Base Adjustment
\$0	\$0	\$18,542	\$0	\$0	\$18,542	0	Rent in State-Owned Buildings
\$0	\$0	\$44,932	\$0	\$0	\$44,932	0	Retirement Rate Adjustment
\$0	\$0	\$3,261	\$0	\$0	\$3,261	0	Risk Management
\$0	\$0	\$170,512	\$0	\$0	\$170,512	0	Salary Base Adjustment
\$0	\$0	\$170	\$0	\$0	\$170	0	UPS Fees
\$0	\$0	\$74,103	\$0	\$0	\$74,103	0	Total Statewide Adjustments
\$0	\$0	\$78,525	\$0	\$0	\$78,525	0	Total Other Adjustments
\$0	\$0	\$78,525	\$0	\$0	\$78,525	0	TOTAL Agency Specific Adjustments
\$0	\$0	\$10,653,943	\$0	\$0	\$10,653,943	95	Total FY24 Recommended Budget
\$0	\$0	\$152,628	\$0	\$0	\$152,628	0	Total Adjustments (Statewide and Agency-Specific)



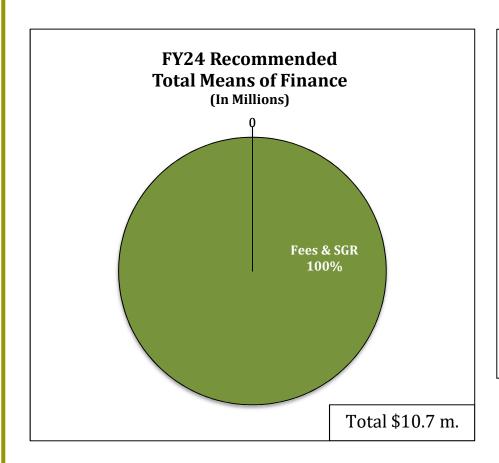
# 04-158 — Public Service Commission FY24 Statewide and Agency Specific Adjustments

Other Adjustments

State General Fund (Direct)	Interagency Transfers	Fees and Self- generated Revenues	Statutory Dedications	Federal Funds	Total	т.о.	Adjustment
\$0	\$0	(\$11,750)	\$0	\$0	(\$11,750)	0	Decreases in Do Not Call program contract costs and GIS- Power Outage mapping enhancements.
\$0	\$0	\$50,680	\$0	\$0	\$50,680		Increase in acquisitions for information technology related replacements
\$0	\$0	\$21,930	\$0	\$0	\$21,930		Increase in authority for operating services for District Offices rent, and advertising costs for legal and townhall meeting notices.
\$0	\$0	\$17,665	\$0	\$0	\$17,665		Increase in operating services for regulatory membership dues, software maintenance costs, and Westlaw online subscription
\$0	\$0	\$78,525	\$0	\$0	\$78,525	0	Total Other Adjustments



# Public Service Commission FY24 Recommended Means of Finance & Dedicated Funding



#### **Non-SGF Sources of Funding:**

Non-SGF means of finance includes only **Fees and Self-generated Revenue from a fund account\***.

Fees used by the department include the Telephonic Solicitation Relief Fund (S), the Utility and Carrier Inspection and Supervision Fund (S), and the Motor Carrier Regulation Fund (S). Funds are generated from inspection and supervision fees paid by common carriers, contract carriers, and public utilities. Additionally, various fees such as fines, filing fees, I.D. stamps, rehearing applications, registration fees, etc. are collected by the Public Service Commission.

\*In prior years, these fees were deposited to statutory dedications. In FY23 they are deposited to a fund account that is classified as fees and self-generated revenue. There is no change to the revenue source.



# Public Service Commission FY23 and FY24 Comparison

04-158 — Department of Public Service  FY24 Recommended Means of Financing by Agency											
Total MOF by Agency for FY24	SGF	IAT	FSGR	Stat Deds	Federal	Total	FY23 Enacted Total	Difference FY23 Enacted to FY24 Recommended			
Administrative	\$0	\$0	\$4,084,030	\$0	\$0	\$4,084,030	\$4,073,445	\$10,585			
Support Services	\$0	\$0	\$2,579,964	\$0	\$0	\$2,579,964	\$2,484,919	\$95,045			
Motor Carrier Registration	\$0	\$0	\$745,893	\$0	\$0	\$745,893	\$658,814	\$87,079			
District Offices	\$0	\$0	\$3,244,056	\$0	\$0	\$3,244,056	\$3,284,137	(\$40,081)			
Dept. of Public Service	\$0	\$0	\$10,653,943	\$0	\$0	\$10,653,943	\$10,501,315	\$152,628			
FY23 Enacted Total	\$0	\$0	\$10,501,315	\$0	\$0	\$10,501,315					
Difference FY23 Enacted to FY24 Recommended	\$0	\$0	<i>\$152,628</i>	\$0	\$0	\$152,628					

The department's only sources of revenue are fees that are now deposited into fund accounts instead of statutory dedications. The net increase of \$152,628 is due primarily to statewide adjustments, particularly the market rate classified adjustments, and the acquisition of new information technology equipment.



# Categorical Expenditures Examples of Categories

#### Departments expend funding in the five major categories listed below.

#### Personal Services

- Salaries Regular, overtime, and termination pay for Classified and Unclassified personnel.
- Other Compensation Wages, student labor, compensation for board members and/or board of trustees, evening instruction, university instructors, etc.
- Related Benefits Retirement contributions, post-retirement contributions/benefits, FICA tax, Medicare tax, group insurance contributions, compensated absences, other related benefits, taxable fringe benefits, etc.

#### **Total Operating Expenses**

- Travel In-state and Out-of-state, including meal reimbursement.
- Operating Services Advertising, printing, insurance, maintenance, rentals, data processing, internet costs, dues and subscriptions, mail delivery, telephones, data lines, vehicle tracking and telematics, utilities, depreciation, amortization, banking services, credit card fees, etc.
- Supplies office supplies and equipment, computers, clothing and uniforms, medical, pharmaceutical, food, automotive, repair and maintenance, software, etc.

**Professional Services** – Accounting, auditing, management consulting, engineering, architectural, legal, medical and dental, veterinary, information technology, etc.

#### **Total Other Charges**

- Other Charges Aid to school boards, local government, etc.; public assistance; miscellaneous charges; judgments, fines, and penalties; interest on judgments; punitive/compensatory damages; OC personal services, operating expenses, professional services; contract attorney expenses; recoupments; furlough; contractual services; interest expense; claim payments; commercial group insurance; reinsurance; loans issued; disbursements; etc.
- Debt Service Principal, interest, related charges, reserve requirement, amortization, and bond premiums.
- Interagency Transfer Line-Item Expenditure Any expenses paid for with Interagency Transfers from commodities and services to equipment.

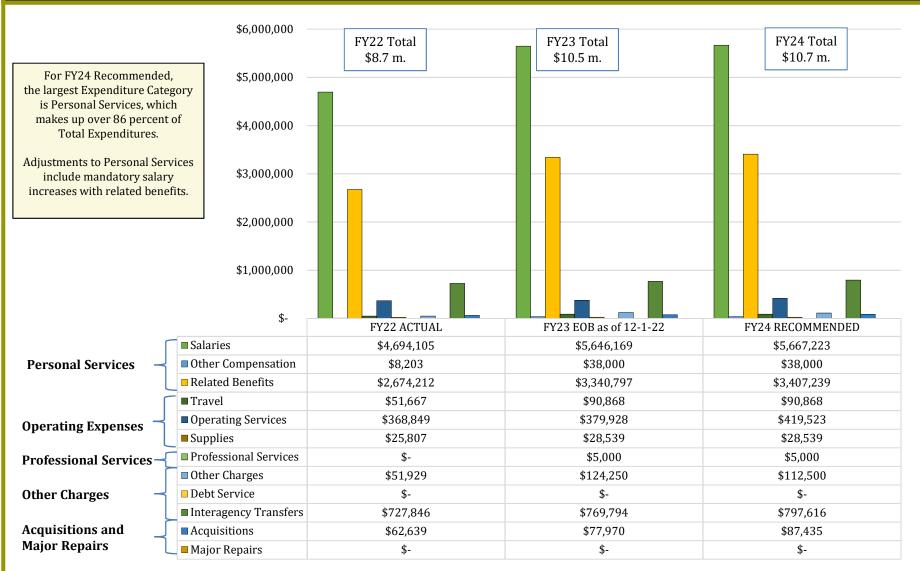
#### **Acquisitions and Major Repairs**

- Acquisitions Land; buildings; automobiles; aircraft; accessories; equipment; software; hardware; farm and heavy equipment; boats; capital outlay expenditures; construction; etc.
- Major Repairs Land improvement; buildings; automotive; grounds; boats; aircraft; movable equipment; farm equipment; medical; office; library; education; recreation; communication; other equipment; pollution remediation; etc.

Source: OPB Expenditure Budget adjustment form



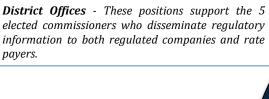
## Public Service Commission Categorical Expenditures FY22, FY23, and FY24





## **Public Service Commission**

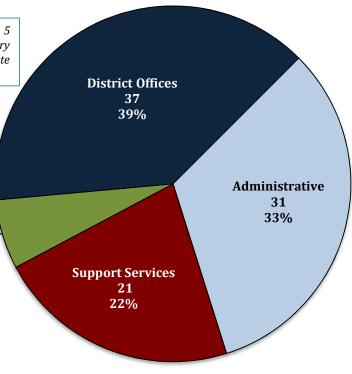
### FY24 Recommended Total Authorized Positions by Agency



Motor Carrier\_ Registration 6

6%

Motor Carrier - These positions are engaged in the regulation of intrastate common and contract carriers offering services for hire within the state.



Administrative – These positions are involved in management & finance and the overall operations of the department. The remaining positions include executive functions, "Do Not Call", and legal services.

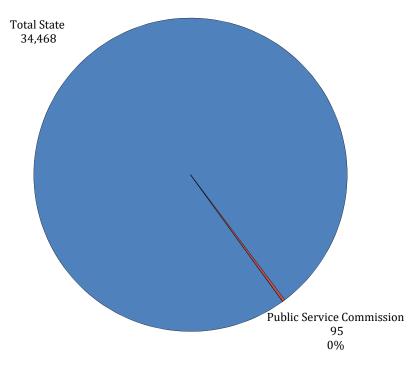
**Support Services** – These positions are for regulation of public utilities and common carriers to administer public hearings and maintain evidentiary records related to rates and services of public utilities and common carriers.



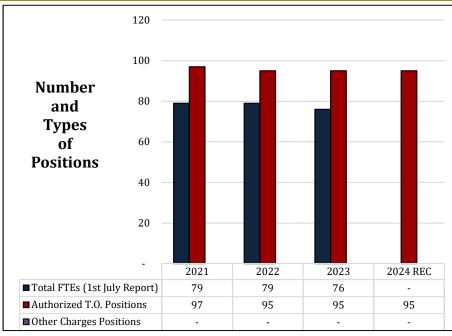
## **Public Service Commission**

FTEs, Authorized T.O., and Other Charges Positions

#### FY24 Department Employees as a portion of FY24 Total State Employees



FY23 number of funded, but not filled, positions as of February 27 = 19



The full-time equivalent or **FTE** definition refers to the number of hours considered full-time. For example, if an agency considers 40 hours full time, and there are two employees working 20 hours per week, those two employees would be 1.0 FTE.

**Authorized Positions** are those referred to in the Table of Organization (or T.O.) for each department. This count includes only those positions paid for from the Salaries expenditure category for the organization units and agencies include in each department's appropriation. This excludes positions paid for from other expenditure categories, such as wages or per diem.

Other Charges positions are authorized under R.S. 39:2(5)(b) ...

(5)(b) "Authorized other charges positions" means the number of positions in an appropriation bill to be funded by the other charges continuing category of the accounting system for the state. The number may be adjusted during a fiscal year in accordance with law.

- [Act 377 of 2013 by Rep. Burrell]
- · Positions coded in the Other Charges expenditure category
- These positions are usually associated with federal grants



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## **Public Service Commission**

**Related Employment Information** 

Salaries and Related Benefits for the 95 Authorized Positions are listed below in Chart 1. In Chart 2, benefits are broken out to show the portion paid for active versus retired employees. This is where payments for the Unfunded Accrued Liability (UAL) can be found.

1.	Personal Services	2021 Actual	2022 Actual	2023 Enacted	2024 Recommended
	Salaries	\$4,580,193	\$4,694,105	\$5,646,169	\$5,667,223
	Other Compensation	\$9,369	\$8,203	\$38,000	\$38,000
	Related Benefits	\$2,674,239	\$2,674,212	\$3,340,797	\$3,407,239
	Total Personal Services	\$7,263,800	\$7,376,520	\$9,024,966	\$9,112,462

Related Benefits FY24 Recommended	Total Funding	%
Total Related Benefits	\$3,407,239	
UAL payments	\$1,940,760	57%
Retiree Health Benefits	\$365,000	
Remaining Benefits*	\$1,101,479	
Means of Finance	General Fund = 0%	Other = 100%

<sup>\*</sup> Remaining Benefits include employer contribution to authorized positions' retirement, health, Medicare, FICA, Emoluments etc. The authorized positions include authorized T.O. positions and authorized other charges positions, both filled and vacant.

Other Charges Benefits \$0 Average T.O. Salary = \$60,204

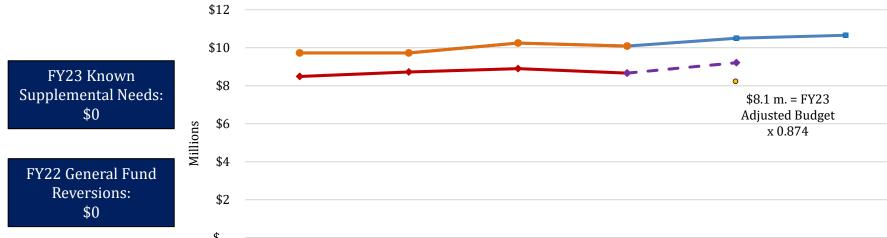
Examples of Other Compensation include pay for WAE employees, part-time employees, student workers, etc.

Department Demographics	Total	%
Gender		
Female	46	59
Male	32	41
Race/Ethnicity		
White	58	74
Black	17	22
Asian	2	3
Indian	1	1
Hawaiian/Pacific	0	0
Declined to State	0	0
Currently in DROP or Eligible to Retire	16	21



# 04-154 Public Service Commission Enacted & FYE Budget vs. Actual Expenditures FY19 to FY22

**FYE Budget = "Fiscal Year End" Budget** includes all in-house and regular BA-7s through June 30 of the fiscal year. For FY23, it is as of January.



\$-	FY19	FY20	FY21	FY22	FY23 EOB	FY24 Recommended
Enacted Budget	\$9,722,536	\$9,722,536	\$10,242,843	\$10,086,226	\$10,501,315	\$10,653,943
FYE Budget	\$9,722,536	\$9,722,536	\$10,242,843	\$10,086,226		
Actual Expenditures	\$8,489,064	\$8,720,583	\$8,897,193	\$8,665,256		
<b>─ FY23</b> Expenditure Trend				\$8,665,256	\$9,210,118	

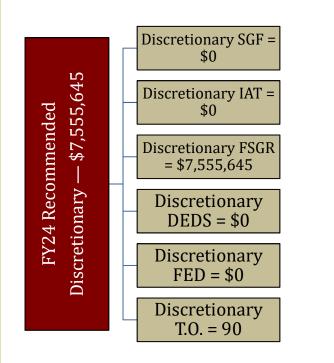
	Monthly Budget Activity										
	F	Y23 Adjusted Budget	FY23 Aggregate Expenditures			Remaining get Authority	Percent Expended To Date				
Jul-22	\$	10,501,315	\$	808,184	\$	9,693,131	7.7%				
Aug-22	\$	10,501,315	\$	1,651,991	\$	8,849,324	15.7%				
Sep-22	\$	10,501,315	\$	2,641,962	\$	7,859,353	25.2%				
Oct-22	\$	10,501,315	\$	3,283,010	\$	7,218,305	31.3%				
Nov-22	\$	10,501,315	\$	4,171,798	\$	6,329,517	39.7%				
Dec-22	\$	10,501,315	\$	4,715,449	\$	5,785,866	44.9%				
Ian-23	\$	10.501.315	\$	5.342.284	\$	5.159.031	50.9%				

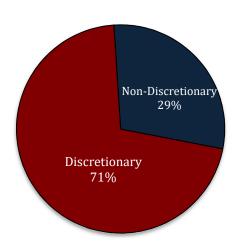
Monthly Budget Activity										
	FY23 Adjusted Budget		FY23 Aggregate Expenditures			Remaining Iget Authority	Percent Expended To Date			
	(Trend based on average monthly expenditures to date)									
Feb-23	\$	10,501,315	\$	6,140,079	\$	4,361,236	<i>58.5%</i>			
Mar-23	\$	10,501,315	\$	6,907,589	\$	3,593,726	65.8%			
Apr-23	\$	10,501,315	\$	7,675,098	\$	2,826,217	73.1%			
May-23	\$	10,501,315	\$	8,442,608	\$	2,058,707	80.4%			
Jun-23	\$	10,501,315	\$	9,210,118	\$	1,291,197	87.7%			

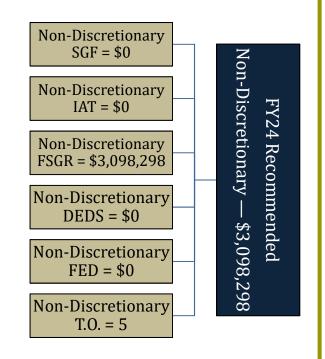
Historical Year End Average



## Public Service Commission FY24 Discretionary/Non-Discretionary Comparison







Total Discretionary Funding by Office									
Administrative	\$	2,944,864	39%						
Support Services	\$	1,808,407	24%						
Motor Carrier Registration	\$	528,343	7%						
District Offices	\$	2,274,031	30%						
Total Discretionary	\$	7,555,645	100%						

Total Non-Discretionary Funding by Type									
Commissioners Salaries and Related									
Benefits*	\$	305,465	10%						
UAL Requirements	\$	1,940,760	63%						
Rent in State-owned Buildings	\$	445,728	14%						
Legislative Auditor Fees	\$	41,345	1%						
Retirees Group Insurance	\$	365,000	12%						
Total Non-Discretionary	\$	3,098,298	100%						

<sup>\*</sup>Related Benefits above does not include Commissioner emoluments of \$43,800.